

## I. Allocation Overview

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**Project Proposal Deadline: (24 January 2021, Damascus time: 18:00)**

### A) Overview

The main objective of this Reserve Allocation (RA) is to provide **critical humanitarian assistance to populations living in vulnerable circumstances in Deir-ez-Zor and Rural Damascus**. A total amount of **5 (five) million USD** is available under this allocation. **Four specific programme responses** are being prioritized: (1) support to primary health care services; (2) improved access to safe water sanitation and hygiene services; (3) provision of assistance packages including Shelter/NFI, and light rehabilitation kits, as well as hygiene and food parcels; and (4) improved access to education, including for out-of-school children.

### BACKGROUND

- About 21 per cent of internally displaced persons (IDPs) in Syria<sup>1</sup> are hosted in Deir-ez-Zor (0.16 million IDPs) and Rural Damascus (1.13 million IDPs) governorates. In both governorates, 52 per cent of IDPs are unemployed<sup>2</sup>. In Deir-ez-Zor, 23 per cent of IDPs live in damaged shelters and 30 per cent of school age children<sup>3</sup> are not attending school with around 230,500 registered in just 338 schools. Additionally, for IDPs families who have income, 93 per cent reported that it's not sufficient to meet the needs. In Rural Damascus, though school attendance is better (9 per cent report of non-attendance), economic situation is dire, and 96 per cent IDPs reported that their income is not sufficient and immediate support with basic commodities is much needed.
- In Deir ez Zor, access to safe water is equally compromised. Of the 122 water pumping stations attached to the Euphrates river, 25 per cent are not functioning and 50 per cent are functioning at minimum capacity – increasing the likelihood of waterborne diseases spreading due to poor sanitation and limited ability to practice good hygiene. A combination of factors including destruction and lack of restoration of damaged or destroyed WASH infrastructure, the distribution of raw untreated water and the lack of sewage management has contributed to increased community-level health risks. The high prevalence of water borne diseases in some communities, including Deir-ez-Zor (Kisreh) and Rural Damascus (Nashabiyeh, Haran Al'awameed) are examples of some of these public health risks.
- In December 2020, the UN conducted its first inter-agency mission to Abu Kamal (southern Deir ez Zor) to assess needs. The mission reported that 44 out of 183<sup>4</sup> schools are operational and overcrowded in the area. Only 10 per cent of cleaning workers of solid waste removal are operating and lack of garbage removal vehicles is reported. The shortage of qualified health workers especially specialists represents a problem in both public and private health facilities. For secondary and tertiary health care, patients travel 145 km to obtain health services in Deir-ez-Zor city. The national hospital in Abu Kamal is still out of service. In Deir ez Zor governorate in general, there are lack of health care personal, estimated currently 0.1 doctors, nurses

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<sup>1</sup> Population Task Force, as of September 2020

<sup>2</sup> HNAP Governorate Profile: IDP Report Series 2020

<sup>3</sup> Education sector capture dropout students up to 24 years old

<sup>4</sup> UN Inter-Agency Rapid Needs Assessment Report December 2020

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### About Country-based Pooled Funds (CBPFs):

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and midwives /1,000 population (where the international standard is 4.45 doctors, nurses and midwives /1,000 population). Out of 25 attacks<sup>5</sup> on health facilities in January to October 2020, seven in Deir ez Zor and one in Rural Damascus. Overall and out of the 110 health centres in the governorate, only 50% are functional and out of the 9 hospitals only 2 working which add limitation to availability of health services particularly in the midst of COVID pandemic.

- In Rural Damascus, basic services, food and commodities continue to be urgently needed especially in East Ghouta, Zabadani, as well as other densely populated areas like Jaramana, At Tall and New Dahiet Qdosiya Elsakina of Rural Damascus (of which 50 per cent are IDPs). As of November 2020, about 60 per cent of people in need (205,000) people are not yet been reached, mainly in Babella, Duma, At Tall, Az-Zabdani, Qatana and Darayya. Alarming needs are primarily for food assistance, education and basic services<sup>6</sup>.
- Burdened communities face increased difficulties in not being able to provide and meet their basic needs due to limitation of overstretched resources as well as due to high prices. In November 2020, the national average price of WFP Syria's standard reference food basket increased by 251 per cent compared to November 2019, reaching SYP 99,243 (USD 79 at the official exchange rate 1,250/USD). This is the highest recorded price since WFP started monitoring prices in 2013. Worth to highlight that the staggering increase in price ranged from 261 per cent in Rural Damascus and 204 per cent in Deir ez Zor bringing purchasing power to its lowest since the onset of the crisis.

## II. Allocation Strategy

### A) Purpose of the Allocation Strategy and linkages to the HRP / Appeal

The Reserve Allocation shall cover urgent gaps of assistance that are timely delivered within three to six months. This allocation is aligned with Strategic Objective one (SO1) and two (SO2) of the Syria HRP 2020; it will support the implementation of immediate response activities in the sector of: Food Security and Agriculture, Health, Education, Shelter and NFIs, and WASH. Additionally, priority would be given to programme targeting people living with disabilities and women and girls as per the strategic direction of the SHF.

### B) Allocation Breakdown

SHF allocated \$68.4 million for 96 projects in 2020 which presents a 30 per cent increase compared to 2019. The allocation breakdown takes into consideration 2020 SHF allocations based on geographic and sector specific areas to determine funding gap analysis, combined with HRP funding analysis. Detailed SHF funding analysis of Rural Damascus and Deir-ez-Zor indicate need for further support in the Food and Education sectors in Rural Damascus as well as other sectors in Deir-ez-Zor. It should be noted that projects in Deir-ez-Zor has only received about 5 per cent of SHF 2020 allocations.

<sup>5</sup> Health Cluster as of October 2020

<sup>6</sup> The Mobility and Needs Monitoring (MNM), November 2020

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Governorate	Sector	SHF 2020 Budget Allocated	% of Budget Allocated
Rural Damascus	S/NFI	\$ 4,872,209	31%
	WASH	\$ 3,362,724	21%
	Multi-Sector	\$ 3,278,937	21%
	Protection	\$ 1,944,208	12%
	Health	\$ 1,049,076	7%
	Food	\$ 711,249	4%
	Education	\$ 490,318	3%
	Nutrition	\$ 262,107	2%
	<b>Total</b>	<b>\$ 15,970,828</b>	

Governorate	Sector	SHF 2020 Budget Allocated	% of Budget Allocated
Deir-ez-Zor	Food	\$ 905,960	29%
	Health	\$ 570,733	18%
	Protection	\$ 539,023	17%
	S/NFI	\$ 399,003	13%
	WASH	\$ 366,760	12%
	Education	\$ 185,600	6%
	Nutrition	\$ 110,878	4%
	Multi-Sector	\$ 71,925	2%
	<b>Total</b>	<b>\$ 3,149,881</b>	

The Reserve Allocation is needs-based, targeting at the geographical and thematic level as indicated below:

SHF Reserve Allocation support recommended					
Governorate/Sector	Health	WASH	Food	Education	Shelter/NFI
Deir- Ez-Zor	1 Million USD	0.75 Million USD	1 Million USD	0.5 Million USD	0.5 Million USD
Rural Damascus			1 Million USD	0.25 Million USD	

## Prioritization of Projects / Envelopes

### Envelope 1 Health: USD 1 million

#### Objective:

To deliver health services at all level of care (primary, secondary and tertiary) and strengthen referral systems.

#### Eligible Actions

- Provision of primary and secondary health care services including reproductive health, mental health, emergency referrals as well as trauma, triage and emergency services.
- Procurement and distribution of essential medicines and medical supplies for health facilities
- Outreach services through mobile medical teams/units or community volunteers or community health programming/health education.
- Support training of health workers

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**Envelope 2 WASH: USD 0.75 million****Objective :**

1. Support to water, sanitation/sewage and solid waste management systems to ensure regular services for affected people in Syria
2. Deliver humanitarian WASH supplies and services and improve hygiene behavior and practices of most vulnerable people.
3. Improve WASH facilities and services in institutions to minimize substandard WASH conditions of the most vulnerable people in Syria.

**Eligible Actions**

- Undertake light rehabilitation of water supply and sanitation facilities
- Support provision of water disinfection reagents and consumables
- Support operation and maintenance of water, sanitation and solid waste management systems
- Provision of hygiene supplies e.g. soap, hygiene kits etc. targeting families with children with disability, people living with disability, the elderly, female headed households and residents in IDP sites).
- Support WASH IPC measures in schools e.g. through child centered behavior change communication interventions, promotion of hand hygiene, provision of supplies (e.g. soap, liquid chlorine, backpack sprayers etc.).

**Envelope 3 Shelter/NFI: USD 0.5 million****Objective :**

Save and sustain lives through the provision of timely, targeted and appropriate shelter assistance and emergency relief items

**Eligible Actions**

- Distribution of essential and critical NFIs through in-kind and cash modalities
- Light repair to collective shelters and emergency shelters including shelter kits
- Light repair of community infrastructures and debris removal

**Envelope 4 Food: USD 2 million****Objective :**

Ensure immediate as well as consistent access to food to the most food insecure people in Syria. The response will be driven by both geographical and household level targeting and needs- based assistance.

**Eligible Actions**

- Food and Cash/Voucher Assistance based on existing gap and very high levels of severity of food insecurity.

**Envelope 5 Education: USD 0.75 million****Objective :**

To enable vulnerable children and youths to return learning and schools, specifically:

- 1) To address the critical gaps for enabling “safe and efficient return to school and learning”; and
- 2) To ensure that most vulnerable children and youths affected by the conflict get access to and benefit from quality education embedded with critical life skill education and psychosocial support.

**Eligible Actions****About Country-based Pooled Funds (CBPFs):**

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- Light rehabilitation / reparation of schools/classrooms to accommodate more students;
- Provision of additional classrooms/furniture; Provision of teaching and learning supplies.

### III. Timeline and Procedure

As per the SHF Operational Manual and CBPF Global Guidelines, reserve allocations are designed to be processed in 20 working days. Detailed plan below:

Phase	Step	What	Who	Key Date
	1 Development of the Draft Allocation Paper	HC and Cluster Priorities	OCHA	31 December 2020
	2 Sector feedback on Draft Allocation Paper	Draft Allocation Paper	Sectors, OCHA	6-10 January 2021
	3 HC/Advisory Board Strategy Endorsement (meeting or email, etc.)	Draft Allocation Paper	HC, AB	11-15 January 2021
	<b>4 Launch of Allocation Paper</b>	<b>Allocation Paper</b>	<b>OCHA</b>	<b>18 January 2021</b>
Proposal Development and Review	5 Proposal Development Phase	Proposal Preparation	IP, Sectors	18-24 January 2021
	<b>6 Proposal Submission Deadline</b>	<b>Proposal Preparation</b>	<b>IP</b>	<b>24 January 2021</b>
	<i>7 Strategic and Technical Review<sup>7</sup></i>	Strategic Project Prioritization	Sectors, OCHA	26-28 January 2021
	8 HC/Advisory Board proposal endorsement	HC and AB endorse cluster portfolios/projects	HC, AB	2-5 February 2021
	9 Proposal Revision and Adjustments	IPs address feedback, OCHA final clearance	IP, OCHA	7-9 February 2021
Approval	10 Grant Agreement Preparation	GA prepared/start date agreed with IP	OCHA	10-11 February 2021
	11 HC Grant Agreement signature	HC approves project	HC	10-11 February 2021
	12 IP Grant Agreement signature	IP signs / start of eligibility	IP	10-11 February 2021

<sup>7</sup> Strategic and Technical reviews may be combined as per Global Guidelines and Guidance Note on CBPF Allocation Planning regarding Reserve Allocations.

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Disbursement	13 Grant Agreement final clearance	GA cleared and signed	OCHA	10-11 February 2021
	14 First disbursement	Payment request processed	OCHA	Within 4 working days

### Eligibility Criteria

In coherence with the immediate priorities identified by the sectors in the context of the HRP 2020, this allocation will prioritize support to activities that address the below requirements:

#### Proposal Development:

1. Consider communities based on vulnerability and focusing on needs-based targeting;
2. Address geographic priorities identified based on 'inter-sectoral severity of needs' analysis as guided by the HRP;
3. Are implemented by organizations that are part of the coordination structure;
4. Duration should be set at the minimum necessary for efficient implementation of the project and may not be longer than six months;
5. Does not overlap with other projects in the targeted areas.
6. Cost efficient and should include cross-cutting themes: accountability to affected populations, 'do no harm', protection, gender and age.
7. All project proposals should be submitted via the SHF Grant Management System (GMS) (<https://cbpf.unocha.org>) by **24 January 2021 at 18:00 (Damascus time)**. Any submission after this date will not be accepted. GMS registration is obligatory for all eligible partners prior to the project proposal submission with due diligence component approved. GMS is a web-based platform that supports the management of the entire grant life cycle for the SHF.
8. Project proposals should be prepared in line with the objectives of this Allocation Strategy. This needs to be supported by clear log frames with outcomes, outputs, SMART indicators and detailed activities. Please refer to the CBPF Operational Handbook Annex 8 for a sample Project Proposal Template (available at <https://www.unocha.org/ourwork/humanitarian-financing/country-based-pooled-funds-cbpf/cbpf-guidelines>).
9. Partners should consult with relevant sector coordinators during the project proposal preparation phase to receive further details of the sector priorities for the allocation.
- 10. Only one proposal can be submitted/considered per partner.**

#### Budget Preparation

- All project proposals must have a detailed budget outlining all the project related expenditures under relevant budget lines. Please refer to the CBPF Operational Handbook.
- Budget proposals must reflect the correct and fair budget breakdown of the planned costs and clearly outline units, quantities and percentages. When budget lines contain costs of multiple items greater than US\$4,000 a budget breakdown should be included in the GMS BOQ tool, listing item, unit, quantity, cost (per unit and total cost).
- Provide a budget narrative (as an essential component of the budget) that clearly explains the object and the rationale of any budget line. For example, shared costs, large/expensive assets, and costs/equipment required to support the regular operation of the implementing partner, are clear cases where the provision of details will be necessary in the budget narrative.

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- Project proposals that do not meet the above requirements or with missing financial and budgeting information will not make it to the strategic review stage and will be rejected.
- Further guidance on budgeting (eligible and ineligible costs, direct or indirect costs) can be found [here](#).

**All partners who have completed their due diligence and capacity assessment as of 31 December 2020 are eligible for the allocation.** Additionally, project proposals should follow the criteria below:

- **Protection Mainstreaming:** incorporating protection principles and promoting meaningful access, safety and dignity in humanitarian aid.
- **Access:** only partners already working in identified areas are eligible to apply.
- **Accountability to affected populations:** establishing appropriate mechanisms through which affected populations are engaged in projects and can evaluate the adequacy of interventions, and address concerns or feedback.
- **Direct Implementation:** Allocation will be given for projects implemented directly
- **Technical soundness:** the proposal meets technical requirements to implement the planned activities;
- **Cost effectiveness:** The budget is fair, proportionate in relation to the context. Proposals demonstrating better cost effectiveness will be prioritized, where: a) for comparable activities and outputs, the total cost is less; b) the cost per beneficiary ratio is reasonable; c) the level of support costs is reasonable and in line with accepted levels for a given type of activity; d) the proposed period of implementation is adequate and represents best use of resources at that time.
- **Risk management:** assumptions and risks are comprehensively and clearly spelled out, along with risk management strategies
- **Engagement with coordination:** Applicant organization engages in coordination mechanisms, including exchanges with sectors during the preparation of the project proposal.
- **Eligible applicants should have no outstanding SHF reports** (including interim, final and financial reports), SHF oversight and compliance issues and should be part of the sector coordination mechanisms in Syria.
- **Parameter:** Applicants adhere to allocation parameters and CBPF guidance on project and budget development listed in the SHF Operational Manual. In addition, a minimum budget is \$250,000 for each proposal submitted, while eligible grant size will be determined by partner's capacity assessment status as outlined in the operational modality.

#### IV. HFU Information and Complaints Mechanism

*The following email address, [SyriaHF-feedback@un.org](mailto:SyriaHF-feedback@un.org) is available to receive feedback from stakeholders who believe they have been treated incorrectly or unfairly during any of the SHF processes. OCHA will compile, review, address and (if necessary) raise the issues to the HC, who will then take a decision on necessary action. All received information will be treated confidential.*

#### V. Annexes

Annex 1: Sector Contacts details available [here](#)

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